Aviation Capacity Enhancement Plan

2000 ACE PLAN



U.S. Department of Transportation Federal Aviation Administration

2000

AVIATION CAPACITY ENHANCEMENT PLAN

FEDERAL AVIATION ADMINISTRATION OFFICE OF SYSTEM CAPACITY

DECEMBER 2000

Prepared jointly by the Federal Aviation Administration and ARP Consulting, L.L.C.

Visit us at www.faa.gov/ats/asc

PREFACE

The Aviation Capacity Enhancement (ACE) Plan is published annually by the Federal Aviation Administration's (FAA) Office of System Capacity (ASC). The ACE Plan is a reference guide to new and on-going Agency initiatives to expand airport and airspace capacity. The ACE Plan is comprised of the following chapters:

Chapter 1 - Regional Jets Reshape A Dynamic Industry

Provides an overview of the rapid growth of regional jets and their impact on the National Airspace System, including aircraft performance comparisons, a historic perspective on changes in the aviation industry and a summary of their anticipated impact on airport design.

Chapter 2 – Elements of the National Airspace System

Describes the fundamental elements of the National Airspace System, includes information on airports, air traffic facilities and equipment, navigational aids, and airways.

Chapter 3 - National Airspace System Activity and Sources of Demand

Contains current activity and demand in the National Airspace System and provides estimates of future demand.

Chapter 4 - Capacity of the National Airspace System

Discusses the factors affecting airspace and airport capacity.

Chapter 5 - Improving System Performance

Provides an overview of the FAA's strategies to improve system performance.

Chapter 6 - Airport Development

Contains an overview of airport development, including ownership, governance, and an update on construction projects.

Chapter 7 - Airspace Design

Summarizes the FAA's efforts to improve airspace capacity by redesigning airspace.

Chapter 8 - Operational Procedures

Offers an update on air traffic control procedures, part of the ongoing effort to increase capacity with little or no investment in airport infrastructure or equipment.

Chapter 9 - National Airspace System Modernization

Contains an overview of the FAA's progress towards modernization of the National Airspace System through 2015.

The chapters are supported by additional information on aviation activity and construction projects at the 100 busiest U.S. airports in a series of appendices:

Appendix A

Provides historical, current, and forecast information on aircraft operations and passenger enplanements.

Appendix B

Summarizes the status of the recommendations of completed Capacity Enhancement Plans.

Appendix C

Summarizes runway construction projects that are proposed or planned for 2006 and beyond.

Appendix D

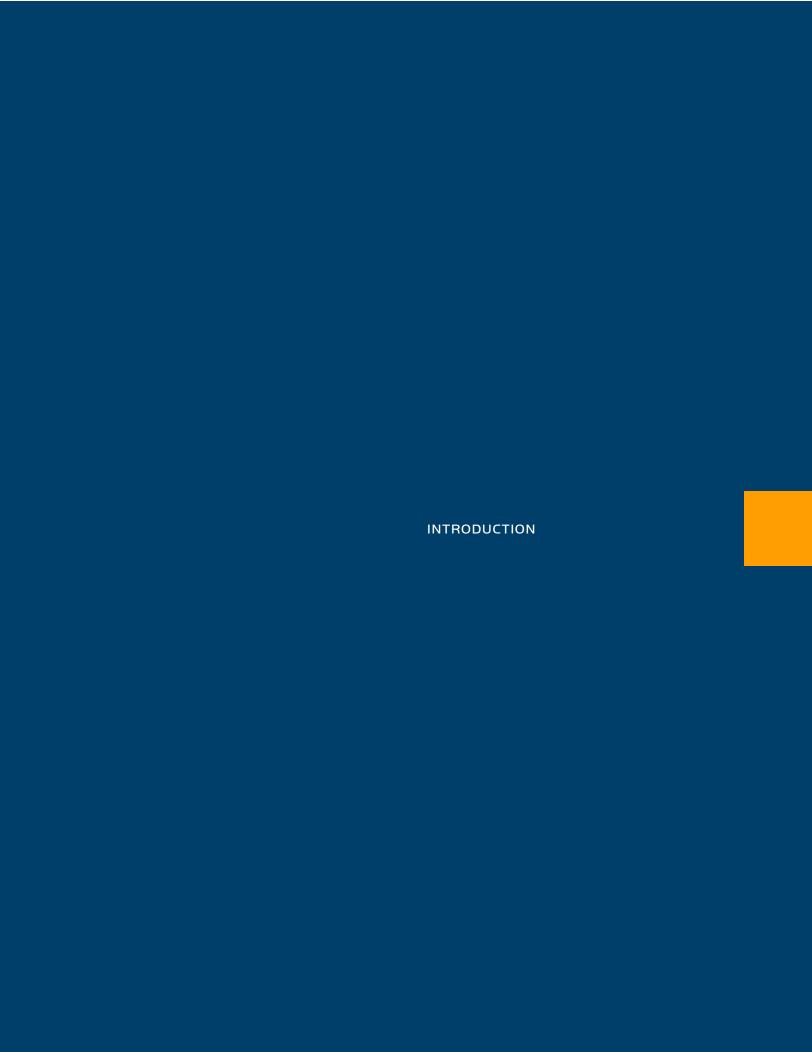
Presents airport layouts highlighting current capacity enhancement projects. This year a new feature includes traffic activity graphs as part of the layouts.

Appendix E

Defines acronyms used in the ACE Plan.

Appendix F

Lists the references used to prepare the ACE Plan and credits for materials from FAA and non-FAA sources.



INTRODUCTION

The image on the cover of the ACE Plan captures the depth and complexity of operating in the National Airspace System (NAS). Two perspectives are depicted: an air traffic control radar scope that shows several aircraft in a controller's airspace, and the approach plate that a pilot would use when making an instrument approach to an airport within Washington Center airspace. Each layer of responsibility affects the other—controllers and pilots must work together for the air traffic control system to work.

Significant Developments

During 1999, traffic continued to grow steadily; enplanements reached 659.9 million and operations increased to 68 million. The FAA forecasts continued growth, with enplanements passing 1 billion and operations climbing to 86.9 million by 2011, increasing the need for capacity enhancements.

In April 2000, Congress passed the Wendell H. Ford Aviation and Reform Act for the 21st Century, known as AIR-21. This legislation provides the FAA with a \$10 billion increase in funding over the next three years, with most of the additional funding going towards radar modernization and airport construction projects. AIR-21 also phases out slot controls at LaGuardia, Kennedy, and Chicago O'Hare airports.

Another important development was the rapid growth in regional jet operations. As the changeover of the regional airlines' fleets from turboprops to jets continues, the distribution of traffic in the NAS is also changing, affecting both airspace and airport capacity.

Capacity Enhancements Continue

Building new airports is the most direct means of improving capacity, but the FAA also works to use the existing infrastructure more efficiently. The Office of System Capacity coordinates research on improvements in runways and taxiways, navigational aids, and operational procedures. Since the start of the Airport Capacity Design Team program in 1985, 47 Airport Capacity Team studies have been completed.

Airport construction projects, depending upon the type of project, may take a decade or more to complete. Projects recently completed at the 100 busiest airports include runway extensions at Newark International and Memphis International and a new runway at Phoenix Sky Harbor International.

Delays In Perspective

In 1999, some 374,116 flights were delayed 15 minutes or more, an increase of 22 percent from 1998. A large majority of these delays were attributed to weather and a smaller but significant percentage to volume. Unfortunately, delays continued to increase through the first nine months of 2000. Figure I-1 puts these delays into perspective, showing how they are concentrated at a relatively small number of airports. Ten large-hub airports accounted for 64 percent of all delays in 1999, but only 31 percent of enplanements.

Delays per Average CY99 % of Total **Total Ops** Rank ID **Total Delays** 1,000 Ops Time (Min) **Enplanements Enplanements** ORD 5% 55.83 897,290 49,202 54.83 34,050,083 2 **EWR** 463,000 36,553 78.94 49.98 16,927,048 3% ATL 909,911 38,136,866 6% 3 32,737 35.97 37.67 LGA 2% 4 368,311 28,474 77.3 39.95 11,968,030 **SFO** 440,032 21,187 48.14 52.96 19,249,988 3% 5 6 DFW 867,338 16,731 19.29 38.7 27,990,212 4% 7 BOS 502,164 14,989 2% 29.84 43.96 13,183,145 PHL 2% 8 480,279 14,516 30.22 45.25 13,183,145 JFK 38.08 36.44 11,762,140 2% 9 355,677 13,547 PHX 3% 10 21.13 27.11 16,781,835 563,843 11,919 Total ➤ 31% 5,847,845 239,855 205,424,530

Figure I-1
Airports Ranked by Number of Delays

Total Average ➤ 43.38 42.79

Total All Airports ➤ 374,116	659,923,639
------------------------------	-------------

Sources: Federal Aviation Administration, Top 10 Facilities by Total Delays, CY99
Federal Aviation Administration, APO-130. Enplanements for all airports, CY99

Figure I-2 summarizes planned runway projects at the same ten airports from 2000 through 2005. In addition to the completed projects mentioned above, future plans include new runways at Hartsfield Atlanta International, Dallas/Fort Worth International and a proposed runway at Boston Logan International. Runway extensions are planned at Dallas/Fort Worth International and Phoenix Sky Harbor International.

Planned Runway Projects through 2005 **Estimated Completion** Rank ID ORD No Projects Planned N/A **EWR** Runway 4L/22R Extension 2 2000 ATL New Runway 9S/27S 2005 3 LGA No Projects Planned N/A 4 SF₀ No Projects Planned N/A 5 DFW Runway 18R/36L Extension 2002 Runway 17C/35C Extension 2003 Runway 18L/36R Extension 2004 New Runway 18R/36L 2005 BOS New Runway 14/32 2005 8 PHL No Projects Planned N/A No Projects Planned **JFK** N/A 9 PHX New Runway 7/25 10 2000 Runway 8L/26R Extension 2002

Figure 1-2 Runway Projects at the Most Delayed Airports

Source: Federal Aviation Administration, APP-410

Improving System Performance

Beginning in the fall of 1999 and continuing through 2000, the FAA has taken significant steps to reduce delays through the Spring/Summer Plan. A joint FAA/industry effort, the Spring/Summer Plan was designed to mitigate the effects of severe weather on aircraft operations through a re-commitment to collaboration between the FAA, the airlines, and other NAS users.

The FAA continued its efforts to reduce delays when in May 2000 a group of NAS users, FAA managers, and union representatives met to discuss the National Airspace Redesign. Participants suggested that the FAA concentrate on short-term actions to improve performance at a number of system choke points. The FAA embraced these suggestions and quickly prepared a national plan to relieve the congestion at those choke points. The first action items are scheduled to be implemented or fully tested by the end of October 2000.

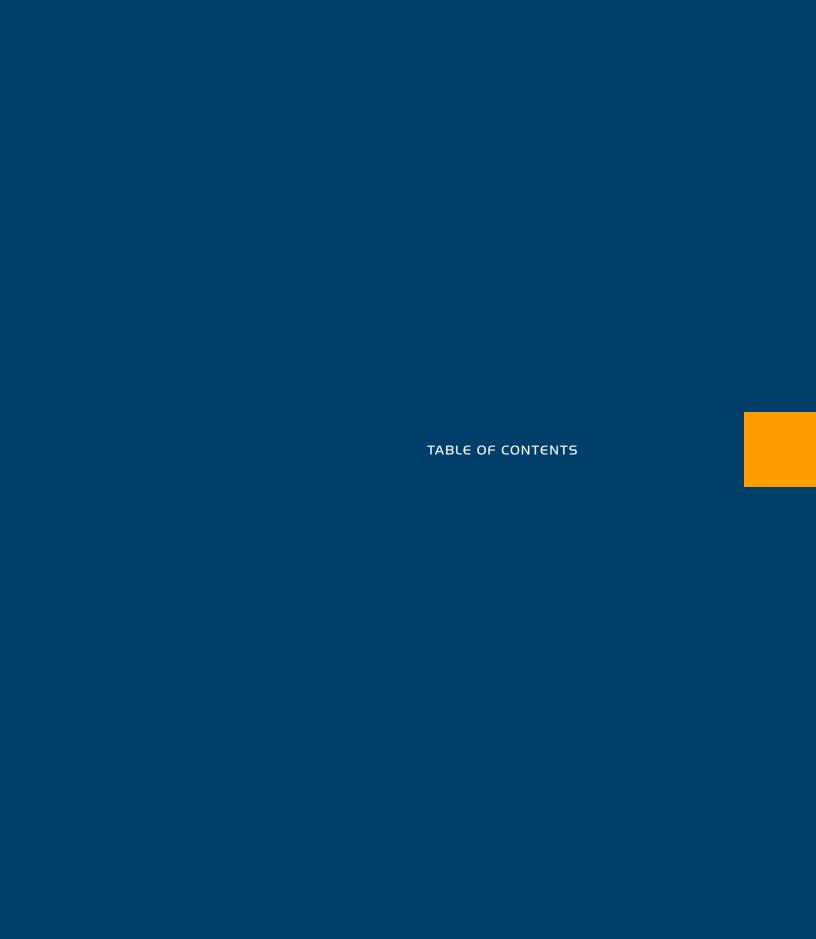
Milestones in NAS Modernization

NAS Modernization, the FAA's long-term plan to meet the growing demand for air traffic services had several significant accomplishments in the past year:

- The FAA dedicated the final Display System Replacement (DSR) on July 14, 2000 at the Washington Air Route Traffic Control Center (ARTCC). The first major component of the FAA's modernization of the nation's en route air traffic control system infrastructure, the DSR program was completed on time and within budget, and the new equipment is now operational at all 20 continental ARTCCs.
- The first HOST and Oceanic Computer System Replacement (HOCSR), which replaced antiquated computers, was dedicated at the New York ARTCC in March 1999. Subsequent installations proceeded rapidly and by January 2000 the new systems had been installed at all 20 continental ARTCCs.
- The five technologies of Free Flight Phase 1 were successfully deployed at test sites around the country and are bringing real and measurable improvements to air traffic control operations:
 - The User Request Evaluation Tool (URET) has increased the number of direct routes at Indianapolis and Memphis ARTCCs by approximately 30 percent
 - The Traffic Management Advisor has increased the arrival rate at Dallas/ Fort Worth Airport by five percent
 - The Passive Final Approach Spacing Tool has enabled controllers to add one or two arrivals per rush at Dallas/Fort Worth Airport
 - The Surface Movement Advisor has helped airlines avoid three-to-five diversions per week at Detroit Metropolitan Airport
 - Collaborative Decision Making has helped airlines avoid over 10 million minutes of delay

Summary

The challenges posed by the continuing growth of traffic and the changes in the distribution of that traffic are real. The FAA is dedicated to meeting those challenges and the needs of the aviation community. The FAA's goal is to enhance system capacity while ensuring safety in aviation. The ACE Plan highlights the FAA's new and on-going initiatives to reach those goals.



PR	EFA	.C€	1
INT	Sign Cap Dela Imp Mile Sun	DUCTION nificant Developments pacity Enhancements Continue ays In Perspective roving System Performance estones in NAS Modernization nmary	iv iv iv vi vi
I	RE 0	Modest Overview	
	1.1	Market Overview Operational Characteristics of Regional Jets	
		The Role of Regional Jets	
	1.4	The Changing Role of Regional Jets	
	1.5	The Impact of Regional Jets on Airspace Capacity	
	1.6	The Impact of Regional Jets on Airport Capacity	
	1.7	Summary	'7
2	ELE	EMENTS OF THE NATIONAL AIRSPACE SYSTEM	
	2.1	Airports in the United States	
		2.1.1 Commercial Service Airports2.1.2 General Aviation Airports	
	22	Airspace in the United States	
	2.2	2.2.1 Classes of Airspace	
		2.2.2 Special Use Airspace	
	2.3	Air Traffic Control Facilities and Equipment	15
		2.3.1 Air Traffic Control Towers	
		2.3.2 Terminal Radar Approach Control Facilities	
		2.3.3 Air Route Traffic Control Centers2.3.4 Air Traffic Control System Command Center	
		2.3.5 Flight Service Stations	
	2.4	Navigational Aids	
3	NA.	TIONAL AIRSPACE SYSTEM ACTIVITY	
_	AN	D SOURCES OF DEMAND	20
	3.1	Passenger Enplanements and Aircraft Operations	20
		3.1.1 Enplanements and Operations at the Busiest Airports	
		Air Cargo Activity	
		General Aviation Activity	
	5.4	3.4.1 Fractional Ownership	
		3.4.2 The Small Aircraft Transportation System	
		3.4.3 New Large Aircraft	
		3.4.4 Commercial Space Transportation	25
4	CA	PACITY OF THE NATIONAL AIRSPACE SYSTEM	28
	4.1	1 1 7	
		4.1.1 Factors Affecting Airspace Capacity	29

	4.2	Airport Capacity	29
		4.2.1 Factors Affecting Airport Capacity	30
		4.2.1.1 Airfield Resources	31
		4.2.1.2 Visibility and Meteorological Conditions	31
		4.2.1.3 Air Traffic Control Procedures	31
		4.2.1.4 Noise Abatement Procedures	
		4.2.1.5 Demand	32
		4.2.1.6 Airport Congestion	33
5	IMF	PROVING SYSTEM PERFORMANCE	36
	5.1	Demand, Capacity, and Delay	36
	5.2	Delays in the National Airspace System	37
	5.3	Strategies to Improve System Performance	39
		5.3.1 The Spring/Summer Plan	40
		5.3.2. The National Choke Points Initiative	42
		5.3.3 Department of Transportation Initiatives	45
		5.3.3.1 One DOT Initiative	45
		5.3.3.2 Federal Railroad Administration High Speed	
		Ground Transportation Initiative	45
6	AIF	PORT DEVELOPMENT	48
	6.1	Airport Capacity Studies	
		6.1.1 Airport Capacity Design Team Studies	
		6.1.1.1 Newark International Airport	
		6.1.1.2 Tampa International Airport	49
		6.1.1.3 Portland International Airport	49
		6.1.1.4 Anchorage Area Design Team Study	49
		6.1.2 Additional Airport Capacity Activities	49
		6.1.2.1 Dallas/Fort Worth International Airport	49
		6.1.2.2 Baltimore-Washington International Airport	50
		6.1.2.3 Washington Dulles International Airport	
		6.1.3 Air Traffic Control Ground Simulations	50
		6.1.3.1 Phoenix Sky Harbor International Airport	50
		6.1.3.2 Ben Gurion International Airport	
	6.2	Funding of Airport Development	51
		6.2.1 Airport Improvement Program	
		6.2.2 Passenger Facility Charges (PFCs)	51
		6.2.3 User Charges	
		6.2.3 Bonds: Revenue, General Obligation and Special Facility	
		6.2.5 Other Sources of Funding	
	6.3	I I	
		6.3.1 Construction of New Airports	
		6.3.2 Conversion of Military Airfields to Civilian Airports	
		6.3.2.1 Austin-Bergstrom International Airport	
		6.3.2.2 Alexandria International Airport	
		6.3.2.3 Sawyer International Airport	54
		6.3.3 Construction of New Runways, Extensions,	_
		Taxiways, and Aprons	54

7	AIF	RSPACE DESIGN	58
	7.1	National Airspace Redesign Plan	58
	7.2	Consolidation of Terminal Radar Approach Facilities	
		7.2.1 The Potomac Consolidated TRACON	
	7.3	Area Navigation Route Development	
		7.3.1 The Atlantic High Class A RNAV Project	
		7.3.2 Advanced Navigation Routing Project	
		7.3.3 Southern Region RNAV Routes	
		7.3.4 Gulf of Mexico Helicopter Procedural Initiative	
8	OP	ERATIONAL PROCEDURES	
	8.1	Reduced Oceanic Separation Standards	66
		8.1.1 Reduced Vertical Separation Minima in the Atlantic	
		and Northern Pacific	
	0.0	8.1.2 Reduced Horizontal Separation Minima in the Pacific	
	8.3 8.4	In the second second	
	8.5	•	
		Increased Use of Land and Hold Short Operations	
_		TIONAL AIRSPACE SYSTEM MODERNIZATION	
9	9.1	Milestones in NAS Modernization	
	0.1	9.1.1 Full deployment of The Display System Replacement	
		9.1.2 HOST and Oceanic Computer Replacement	
		9.1.3 Common Automated Radar Terminal System	
	9.2	Free Flight Technology Operational Tests	
		9.2.1 Free Flight Phase 1	
		9.2.1.1 Results of Free Flight Phase 1 Deployment	79
		9.2.2 Free Flight Phase 2	79
		9.2.3 Safe Flight 21	80
		9.2.3.1 Ohio Valley Project	
		9.2.3.2 Alaska Capstone Program	
		9.2.4 Other Modernization Programs	82
A	AV	IATION STATISTICS	88
В	CA		
C		PACITY ENHANCEMENT PLAN UPDATE	108
	RU	PACITY ENHANCEMENT PLAN UPDATE	
D			112
D E	AIF	NWAY PROJECTS 2006 AND BEYOND	112

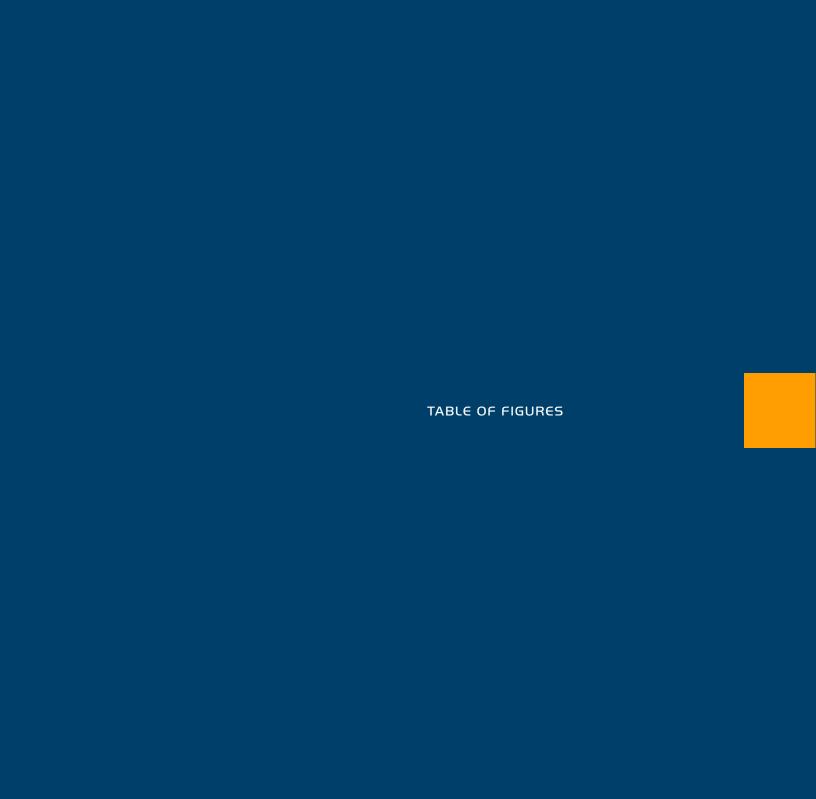


Figure I-1	Airports Ranked by Number of Delays
Figure I-2	Runway Projects at the Most Delayed Airports
Figure 1-1	U.S. Fleet by Aircraft Type
Figure 1-2	Seating Capacity of Turboprops, Regional Jets, and Narrow Body Jets
Figure 1-3	Cruising Speed of Turboprops, Regional Jets, and Narrow Body Jets4
Figure 1-4	Runway Length Requirements for Regional Jets
Figure 2-1	Commercial Service (CS) Airports in the U.S
Figure 2-2	NPIAS General Aviation Airports in the U.S11
Figure 2-3	Classes of Airspace
Figure 2-4	Airspace Managed by Centers
Figure 2-5	Boundaries of ZOB High Altitude Sectors
Figure 3-1	Enplanements and Operations, FY 1994-2011 20
Figure 3-2	Ten Busiest U.S. Airports by Enplanements FY 1999 and Forecast for FY 2011
Figure 3-3	Ten Busiest Airports by 1999 Operations FY 1999 and Forecast for FY 2011
Figure 3-4	Ten Busiest Cargo Airports22
Figure 3-5	Ten Busiest General Aviation Airports FY 1999 Operations 22
Figure 3-6	Percentage of GA Activity at Large Hub Airports FY 1999 Operations
Figure 4-1	Hourly Arrival and Departure Rates at Large Hub Airports, CY 1999 30
Figure 4-2	Variability in Demand at DFW (Hourly)32
Figure 4-3	Variability in Demand at DFW (Quarter Hour)
Figure 5-1	Annual Service Volume Estimates: Annual Demand and Delay at Salt Lake City International Airport
Figure 5-2	Annual Service Volume Estimates: Impact of a New Runway at Orlando International Airport
Figure 5-3	Annual Delays by Cause
Figure 5-4	Delays by Month
Figure 5-5	Delays by Phase of Flight
Figure 5-6	National Choke Points

Figure 6-1	Approved Passenger Facility Charges
Figure 6-2	1999 Military Airport Program Participants 53
Figure 6-3	Life Cycle of a New Runway
Figure 6-4	Completed Runway Construction Projects January 1995 to October 2000
Figure 6-5	Runway Construction Projects November 2000 to December 2005 56
Figure 7-1	Terminal Airspace in the Washington/Baltimore Area 60
Figure 7-2	Atlantic RNAV Routes
Figure 7-3	Savings from RNAV Routes
Figure 8-1	Special Use Airspace Routes Along the West Coast
Figure 8-2	LAHSO Takeoff and Landing Procedures
Figure 9-1	Free Flight Phase 1 Deployment Sites
Figure 9-2	ATC Facilities with Current and Planned FFP1 Deployments 78
Figure 9-3	NAS Modernization Phase 1 (1998-2002) 82
Figure 9-4	NAS Modernization Phase 2 (2003-2007)83
Figure 9-5	NAS Modernization Phase 3 (2008-2015)
Table A-1	Airport Enplanements, by Fiscal and Calendar Years (1997, 1998, and 1999)
Table A-2	Airport Operations, by Fiscal and Calendar Years (1997, 1998, and 1999)
Table A-3	Airport Enplanements, 1999, and Forecast 201194
Table A-4	Airport Operations, 1999, and Forecast 201197
Table A-5	Growth in Enplanements from 1998 to 1999 100
Table A-6	Growth in Operations from 1998 to 1999
Table B-1	Airport Capacity Recommendation (by region)
Table C-1	Runways Planned, Proposed, or Currently Under Construction at the 100 Busiest Airports for 2006 and Beyond